

# Privacy Requirements, Breaches and Reporting

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Information and Privacy  
Commissioner of Ontario

Commissaire à l'information et à la  
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Presentation to  
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of Ontario  
Midwives*

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# To whom does *PHIPA* apply?

- Principally, *PHIPA* applies to health information custodians

- 1 A person or organization described under *PHIPA*
- 2 who has **custody or control** of personal health information
- 3 from **performing powers, duties or work** described in *PHIPA* (if any are described)

- Also applies to:

agents of custodians	third parties*
electronic service providers	prescribed entities, persons*
health information network providers	
researchers*	

\*who receive personal health information from a custodian

# Privacy and security obligations of custodians

## Rules for collection, use and disclosure

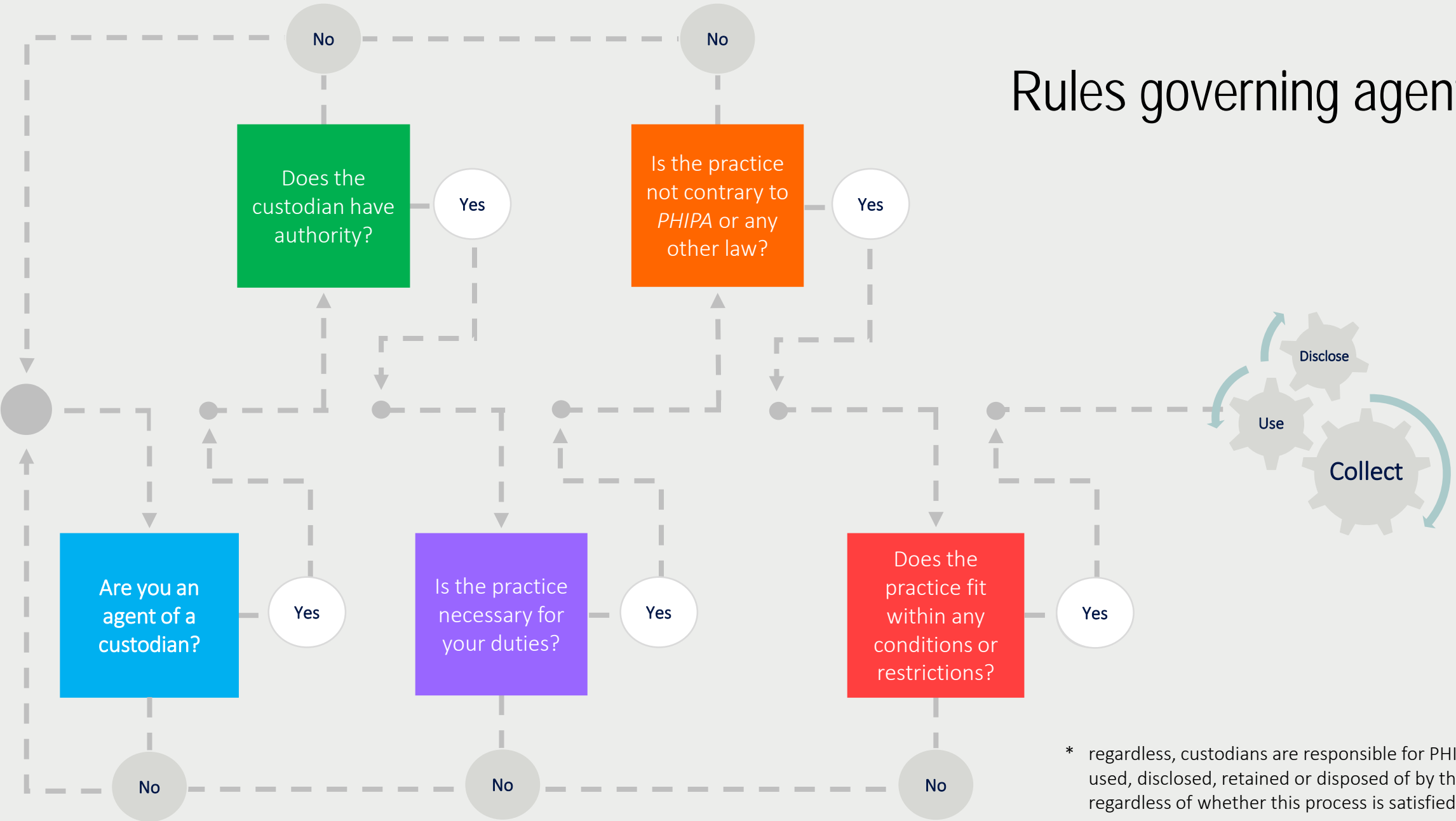
- **Consent** required for a necessary and lawful collection, use or disclosure, **unless otherwise permitted** or required by *PHIPA*.
- Ensure personal health information is **accurate, complete and up-to-date** prior to use
- **Minimization** principles put limits on whether personal health information can be collected, used or disclosed:
  1. **Cannot** collect, use or disclose personal health information **if other information** will serve that purpose;
  2. **Cannot** collect, use or disclose **more than is necessary** for the purpose.

# Privacy and security obligations of custodians

## Security of PHI

- Take steps to **safeguard personal health information** against:
  - theft,
  - loss,
  - unauthorized collection, use or disclosure, and
  - unauthorized copying, modification or disposal of records
- **Notice** to individuals affected by a breach, to regulatory colleges if applicable, and to the IPC
- Take steps to **ensure agents do not act contrary** to *PHIPA*; responsible for PHI handled by agent

# Rules governing agents



\* regardless, custodians are responsible for PHI collected, used, disclosed, retained or disposed of by their agents, regardless of whether this process is satisfied.

# Consent for collections, uses and disclosures

## Express consent

Consent that is clearly and unmistakably given **orally or written**.

Required to:

- Disclose to someone who is not a custodian
- Disclose to another custodian for a purpose other than health care
- Collect, use or disclose for marketing
- Collect, use or disclose for fundraising, if it amounts to more than a name and address

## Implied consent

Consent that one concludes has been given based on an **action or inaction**.

Permitted in all other circumstances, where consent is relied upon.

### Elements of consent:

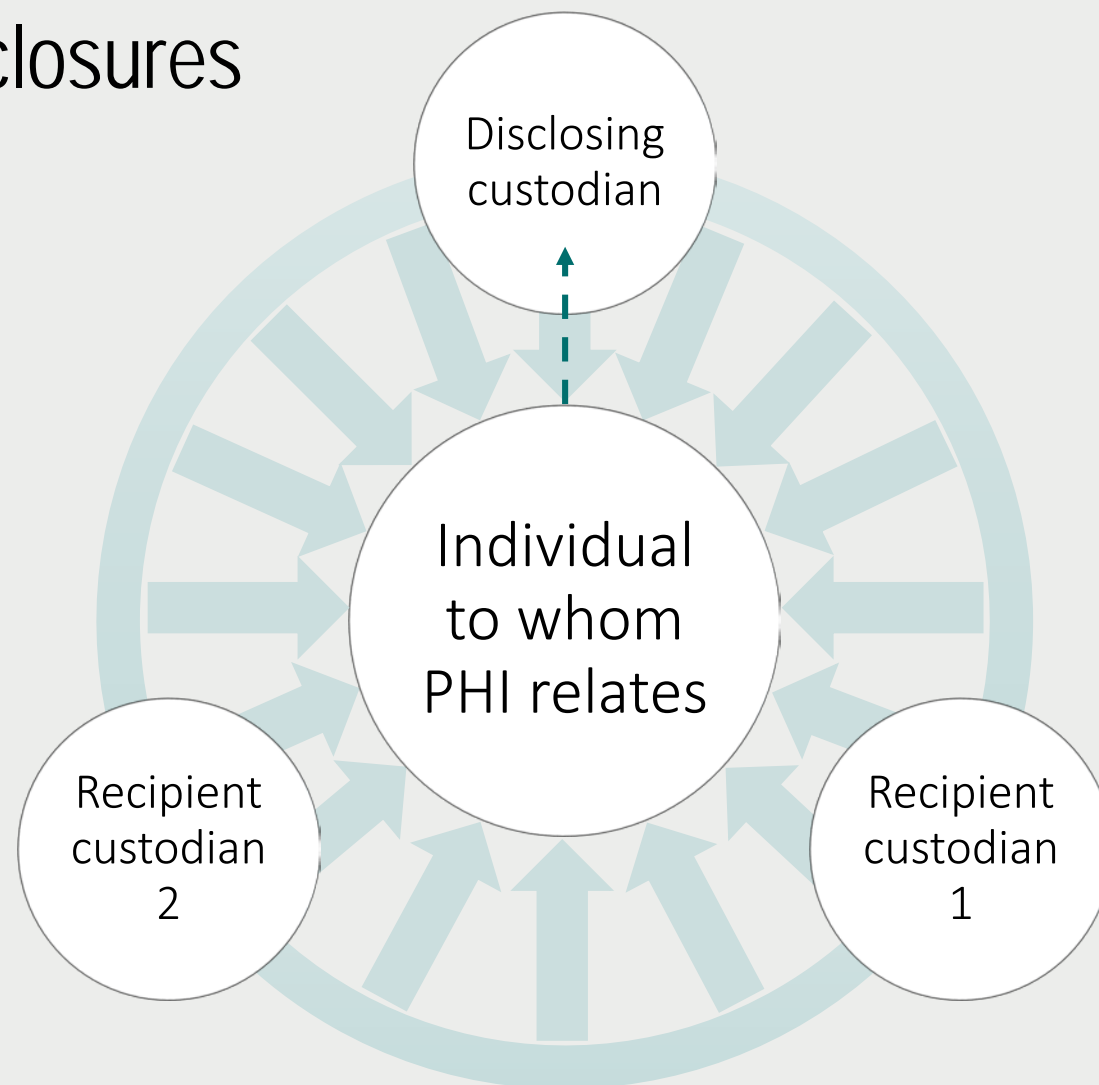
- given by individual or substitute decision maker,
- must be knowledgeable of purpose of the practice, and that they can give or withhold consent
- relate to the information,
- not obtained through deception or coercion

# Consent for collections, uses and disclosures

## Assumed implied consent

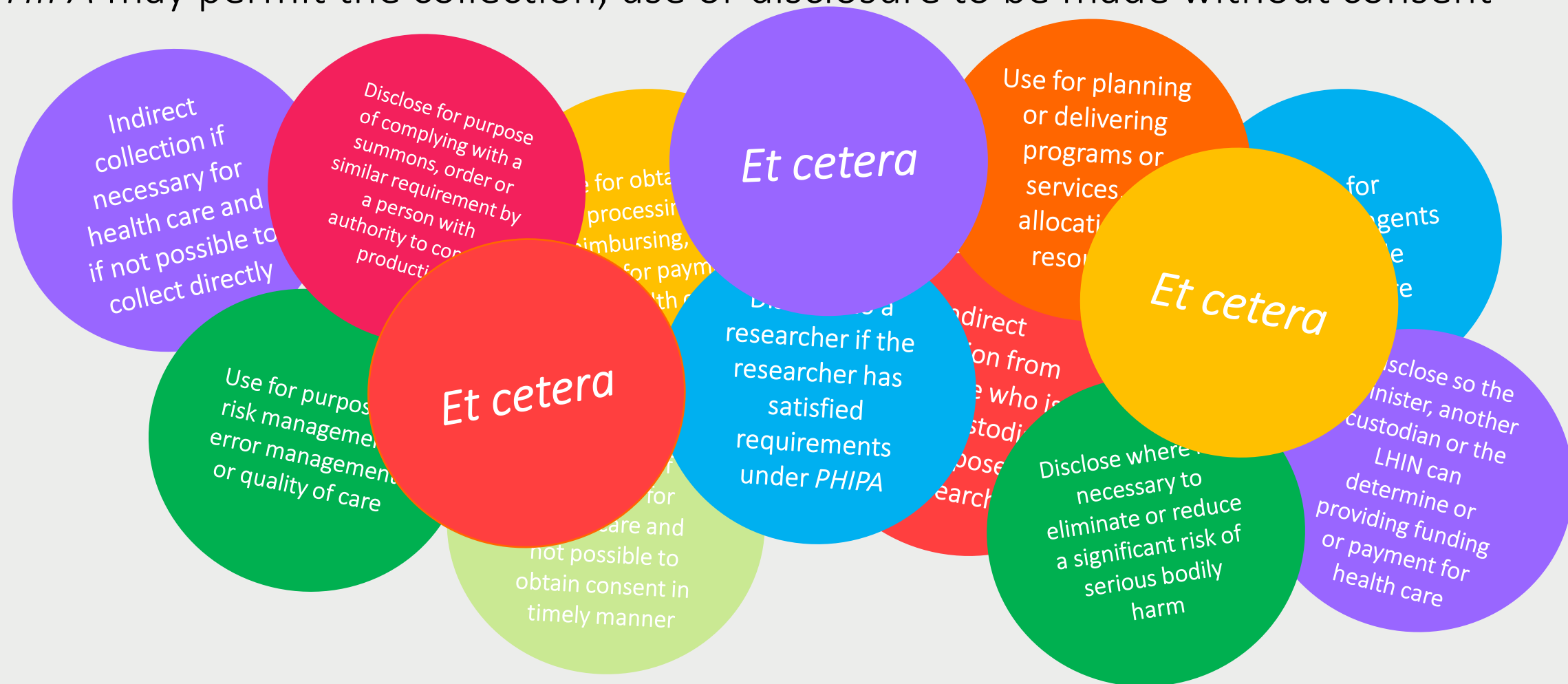
Assume that all elements of consent are fulfilled for collection, use or disclosure

- May only assume if collection, use or disclosure is for **health care**, or assisting in health care.
- Personal health information **received by** certain custodians (and their agents) within the Circle of Care entitled to assume consent.
- Reasonableness of assumption sets **boundaries of the Circle of Care** (e.g., PHIPA Decision 15, Morris (Re), 2015 CanLII 54751 at para. 25.)
- Patient may **withhold or withdraw** consent, putting a stop to assumed implied consent.



# Collection, use or disclosure without consent

- *PHIPA* may permit the collection, use or disclosure to be made without consent





# Potential cause of privacy breach

## Unauthorized access

- When one **views, handles or otherwise deals** with personal health information **without consent** and/or purposes **not permitted** by *PHIPA*
- To reduce the risk, the custodian should:
  - explain the purposes for which agents may access and provide **ongoing training**
  - use confidentiality/ end-user **agreements**, privacy **notices** and privacy **warning flags**
  - implement access controls (e.g., purpose-driven, data minimization)
  - log, **monitor** and **audit** access
- In the event of a breach, **terminate** access privileges immediately and **discipline** appropriately

# Potential cause of privacy breach

## Shared electronic health records

- Lack of clarity regarding responsibilities in shared electronic health record systems
  - No custodian has sole custody or control
- A shared **governance framework**, with **harmonized** privacy policies and procedures:
  - set out the **roles and responsibilities of each participating** custodian
  - set out the expectations for **all** custodians and agents accessing system
  - ensure **all** custodians are operating under common privacy standards
  - set out how the **rights of individuals** will be exercised

# Potential cause of privacy breach

## Portability of digitized information

- Portability increases opportunities for breaches, inadvertent or intentional
- Stop and ask, “Do I really **need** to store personal health information on this device?”
- Think about the alternatives: Would **de-identified information** serve the purpose? Could the information instead be **accessed remotely** through a **secure connection or virtual private network**?
- If you need to retain it on a device, protect it by
  - ensuring it is **encrypted** and protected with strong **passwords**
  - retaining the least amount of personal health information
  - developing policies and procedures, train agents and monitor and audit compliance

# Potential cause of privacy breach

## E-mail communications between custodians

- Communicating **between custodians** via e-mail, similarly, increases opportunity for breaches
  - IPC expects e-mails to be secured by **use of encryption**.
  - There may be **exceptional circumstances** where communication of personal health information between custodians through encrypted e-mail may not be practical, such as in an emergency.
- Custodians should also look to their **health profession regulatory colleges** for applicable guidelines, standards or regulations on the use of unencrypted e-mail to communicate (e.g., College of Midwives of Ontario has a [guideline pertaining to use of electronic communication](#).)

# Potential cause of privacy breach

## E-mail communications between custodian and individuals

- Communicating **to patient** via e-mail, may also exacerbate risk to privacy
  - IPC expects e-mailing to be secured by **use of encryption**, if feasible with the individual to whom the information relates
  - Where it is not feasible, custodians should consider whether it is **reasonable to communicate** through unencrypted e-mail:
    - Consider alternative methods
    - Is this urgent or emergent?
    - Does the patient expect you to communicate in this way?
    - How sensitive is the personal health information?
    - How much personal health information will be, and how frequently will it be communicated?

# Potential cause of privacy breach

## E-mails generally

Custodians are expected to develop and implement a **written policy and accompanying procedures** for sending and receiving personal health information by e-mail, including reference to

- duties to limit the amount and type of personal health information included in e-mail
- retention and disposal in a secure manner (personal health information should only be stored on e-mail servers and portal devices for as long as it is necessary to serve the intended purpose)
- training and education, privacy breach management system
- **Notify patients about this policy and obtain consent prior to communicating** via e-mail if the personal health information will not be encrypted
- Consent may be provided verbally or in writing

# Potential cause of privacy breach

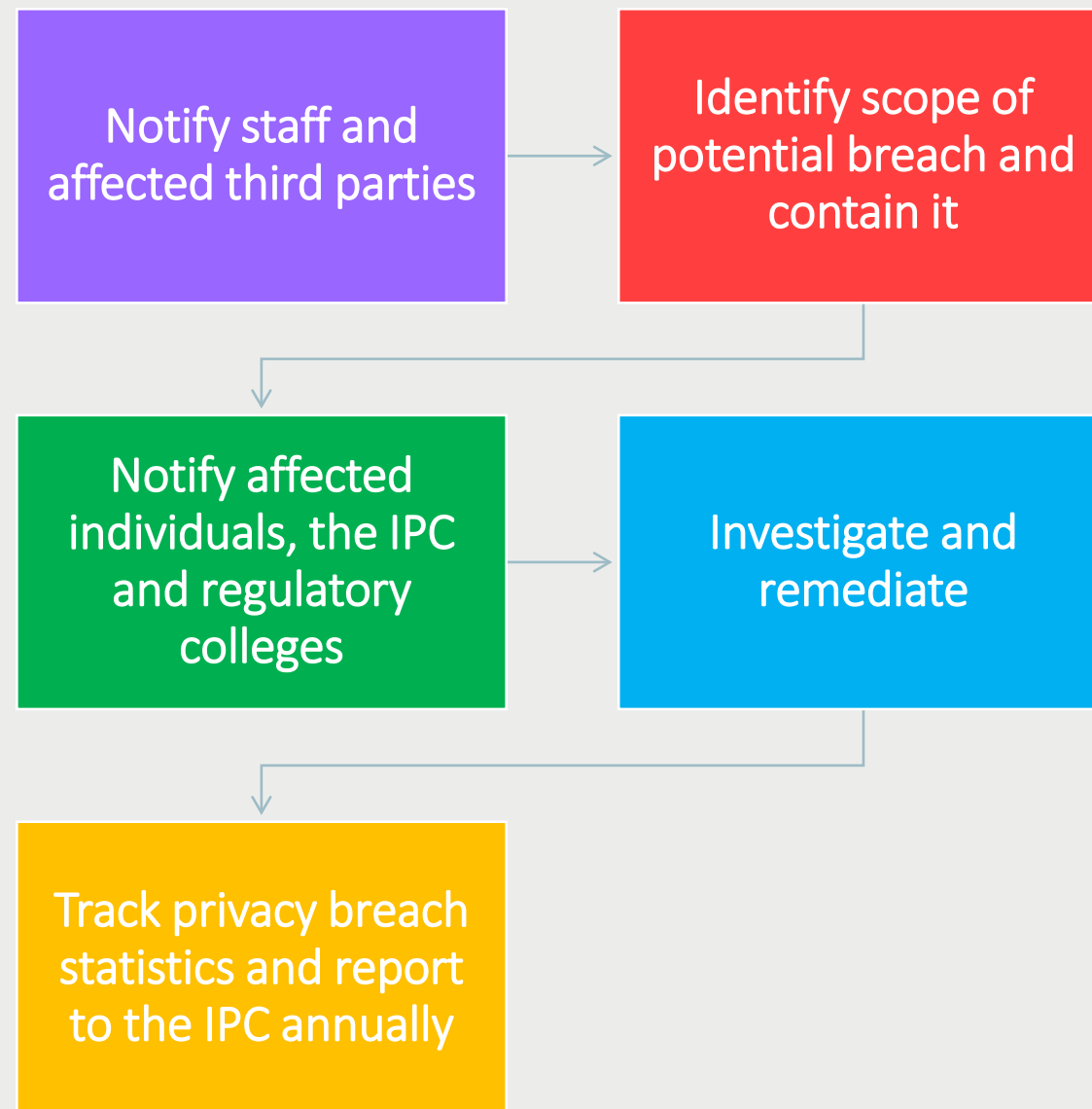
## Abandoned health records

- A change in practice can result in abandoned health records
- E.g., unexpected death, retirement, relocation, bankruptcy or incapacitation may produce lapses in secure retention or transfer of records
- Custodians' security obligations do not end until a legally authorized successor has custody and control of the records – including, duty to securely retain and safeguard records, duty to transfer records, duty to dispose of records, and duty to notify.
- Custodians should have a succession plan to prevent abandoned records, which is **routinely updated** and **clearly describes responsibilities** of agents who will give effect to secure transfer to an identified successor

# Steps to follow in event of breach

In event of a privacy breach, recommended that custodians have a privacy breach protocol:

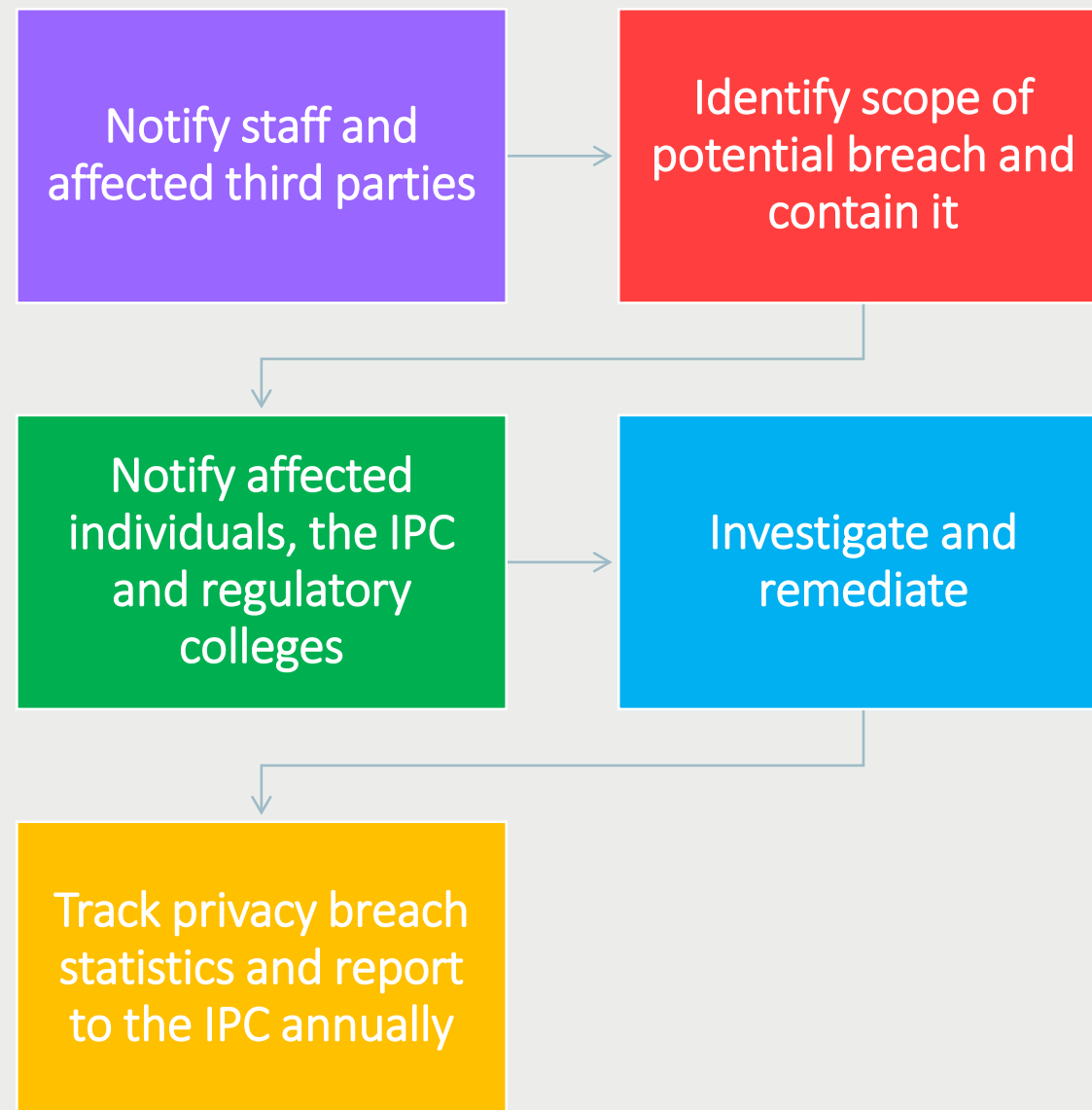
- Enables quick, coordinated responses to a breach
- Clarifies roles and responsibilities
- Establishes processes to investigate, contain and remediate a breach
- Prepares the custodian for possible involvement of the IPC in the event of an investigation
- Best situates the custodian, enabling compliance with *PHIPA*





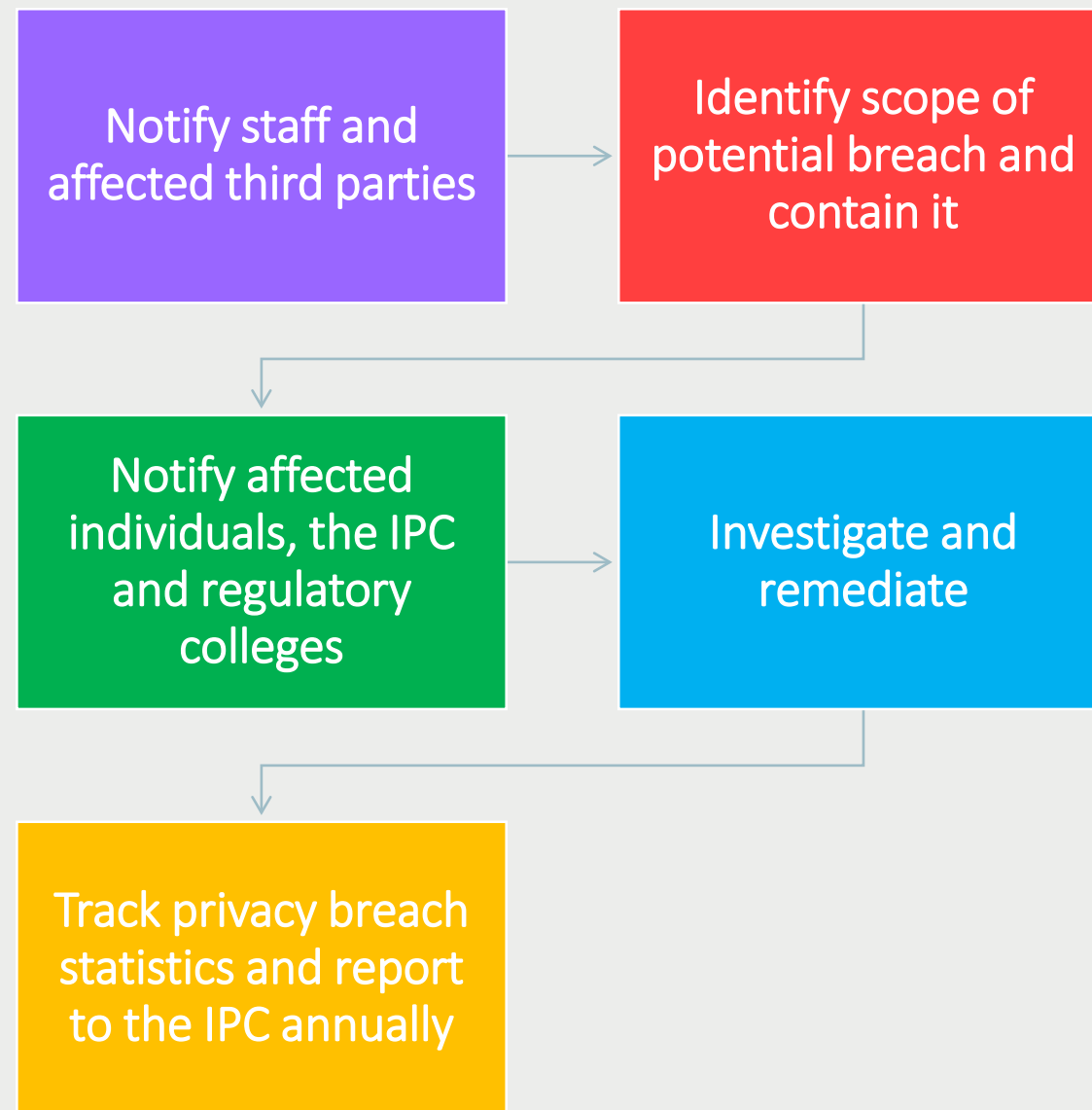
# Steps to follow in event of breach

- Notify appropriate staff of breach, including chief privacy officer or other staff member responsible for privacy
- Depending upon nature or seriousness of breach, notify upper management or departments likely to be involved
- In situations with shared electronic systems, notify all affected custodians



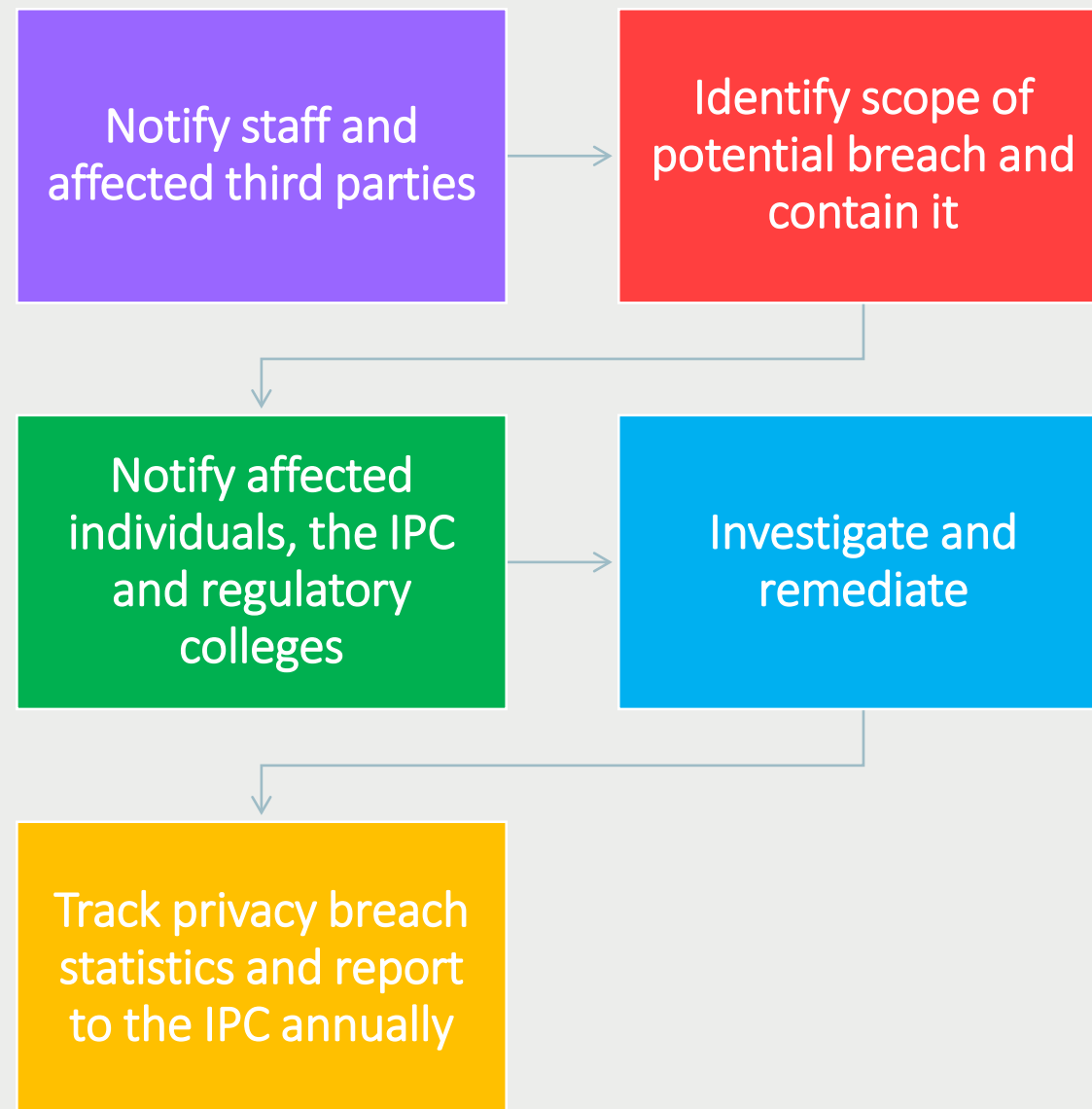
# Steps to follow in event of breach

- Identify scope, including:
  - individuals or organizations involved with or responsible for breach
  - nature of PHI
  - quantity of PHI
- Retrieve copies of PHI disclosed
- Ensure no copies were made or retained by anyone not authorized to receive PHI
- Take steps to change passwords, identification numbers or temporarily shutting down system
- Suspend access rights of agents



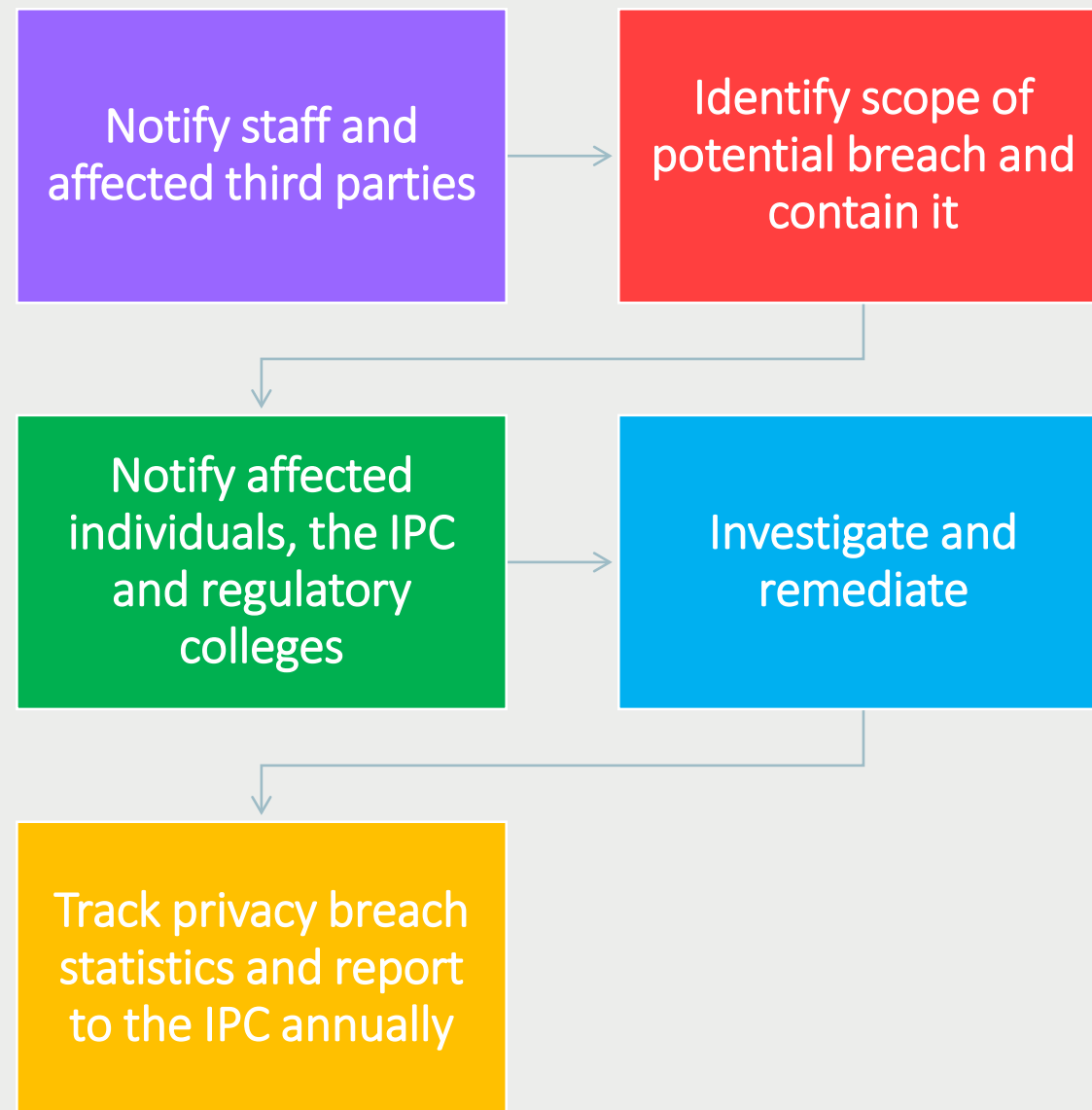
# Steps to follow in event of breach

- *PHIPA* requires custodians to notify individuals affected by breach at first reasonable opportunity
- Notice to individuals should provide:
  - Description of nature and scope of breach
  - Description of PHI subject to breach
  - Measures taken to contain breach
  - Name and contact info of person within organization who can address inquiries
- Notice should include statement letting individuals know they can complain to IPC



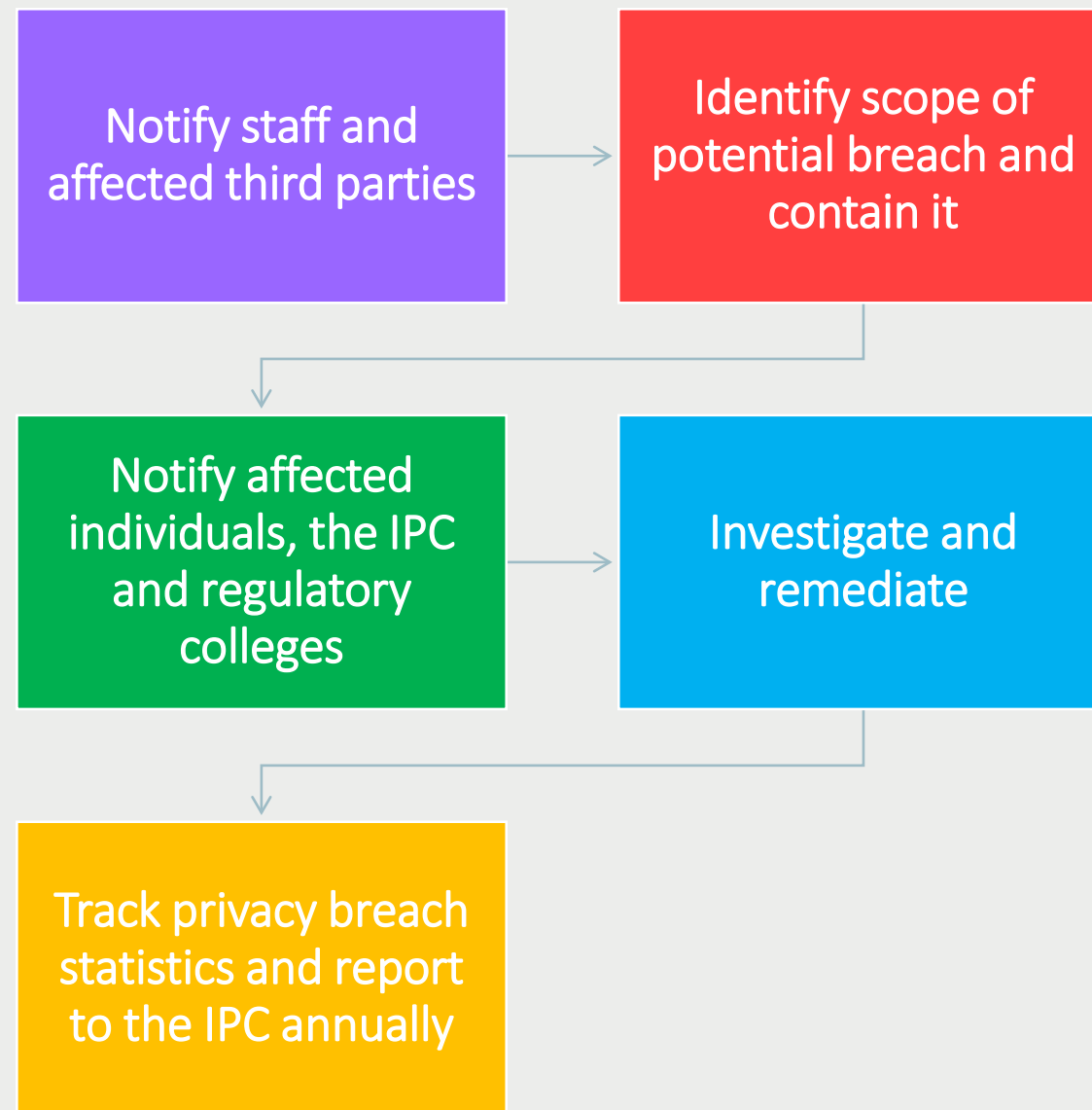
# Steps to follow in event of breach

- *PHIPA* now requires custodians to report certain privacy breaches to the IPC. Categories of breaches where reporting is mandatory include:
  - use or disclosure without authority
  - stolen information
  - further use or disclosure without authority after breach
  - pattern of similar breaches
  - disciplinary action against college and non-college members
  - significant breaches
- Also required to report to health profession regulatory colleges



# Steps to follow in event of breach

- Conduct an internal investigation to:
  - ensure immediate requirements of containment and notification are met
  - review circumstances of breach
  - review adequacy of existing policies and procedures
- Address breach from systemic basis, including changes to administrative or security controls, and policies or procedures
- Keep log of all privacy breaches
- Consider proactive measures to minimize risk of a privacy breach

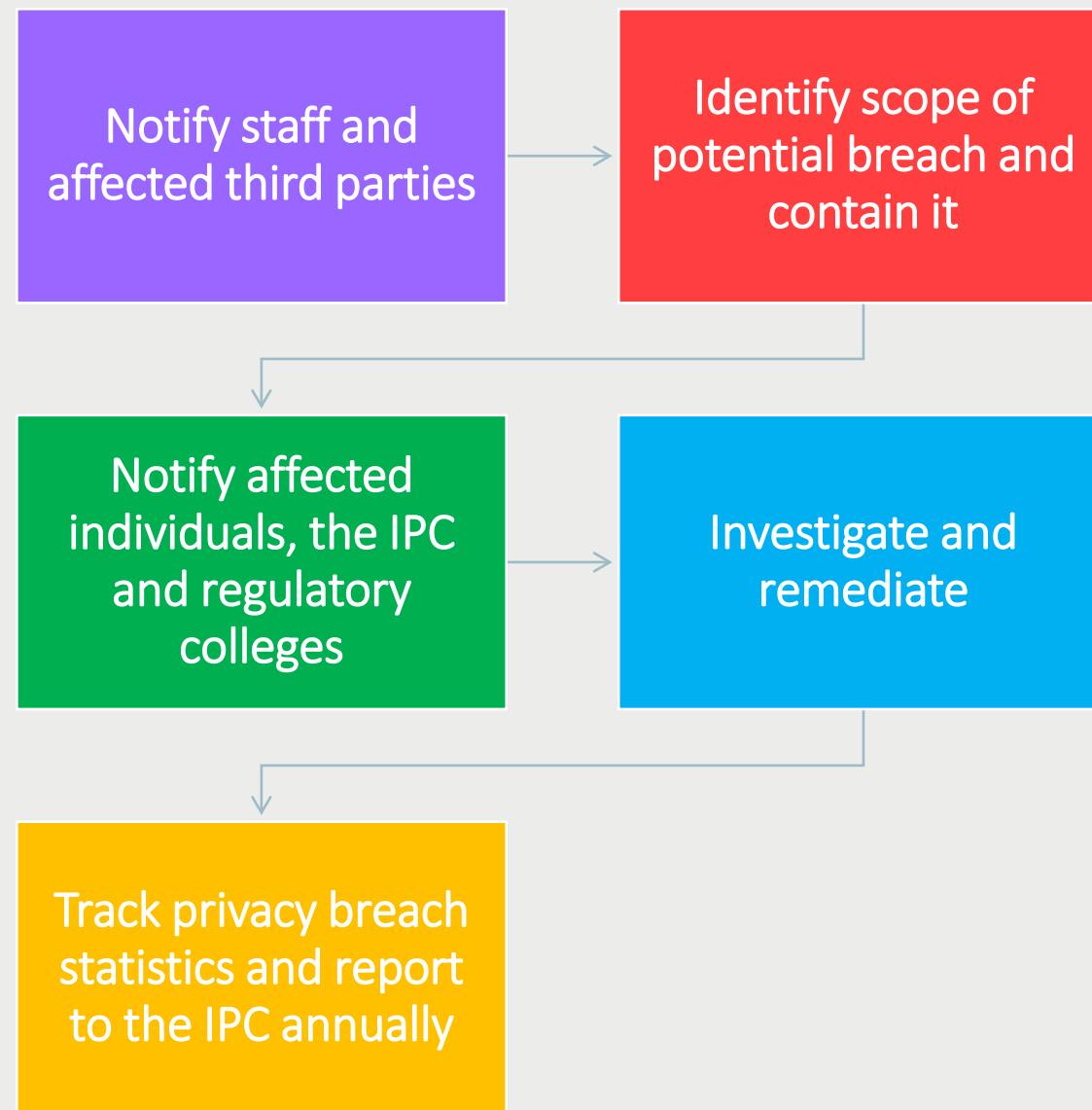


# (How to proactively minimize risk of a breach)

- To proactively minimize risk, should:
  - educate staff about privacy rules
  - implement, enforce and routinely update policies and procedures
  - use administrative and technical safeguards to secure PHI
  - ensure no more PHI is collected, used or disclosed
  - ensure that PHI is not collected, used or disclosed if other info will serve purpose
  - conduct privacy impact assessments
  - seek advice from legal counsel, privacy officer internal to organization, or comments from the IPC

# Steps to follow in event of breach

- On or before March 1 of each year, starting in 2019, custodians must report statistics about privacy breaches to the IPC, including:
  - PHI stolen
  - PHI lost
  - PHI used without authority
  - PHI disclosed without authority
- The report will be transmitted to the Commissioner by electronic means, through a portal
- Custodians must have started tracking privacy breach statistics as of January 1, 2018



# HOW TO CONTACT US

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